



Doncaster Council

Report

Date: 09 February 2022

**To the Chair and Members of the
Crime and Disorder Committee (Community and Environment Scrutiny Panel)**

CRIME AND COMMUNITY SAFETY PERFORMANCE REPORT

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Rachael Blake	All	Yes

EXECUTIVE SUMMARY

1. This report provides a priorities and performance overview in respect of the Safer Stronger Doncaster Partnership (SSDP); information in respect of Police resources and demands, specifically within the areas of tackling anti-social behaviour; tackling serious and organised crime and communication/reporting. Also included within the report and presentation are details regarding the Anticipate Funding approach and results for 2021.
2. Within each of the Theme Group overviews, crime and performance data is included. In respect of overall crime, Doncaster has seen an overall increase in reported Crime during 2021. Further details are included within each priority section of the report and data is displayed within the presentation.

EXEMPT REPORT

3. This is not an exempt report.

RECOMMENDATIONS

4. The Crime and Disorder Committee Members are asked to comment on and note the information contained within the report and presentation, which provides an update on the Safer Stronger Doncaster Partnership (SSDP) priorities and other requested subject matters as detailed above.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

5. The level of crime and anti-social behaviour incidents will impact on residents' feeling of safety and their quality of life. This report provides information on these areas, the current trends in Doncaster and the partnership's response to them.

BACKGROUND

6. The Community and Environment Crime and Disorder committee receive regular performance updates relating to crime and disorder. It is a statutory requirement for partners to tackle crime and disorder and for the Community and Environment (Crime and Disorder) committee to hold the partnership to account. The Community Safety Strategy priorities and associated updates are provided below:

Tackling domestic and sexual abuse

7. Doncaster's Domestic Abuse saw a decrease of 1.6% compared to 2020, with an increase in recorded crime and a decrease in recorded Domestic Abuse non-crime. In 2021, Doncaster has applied for 225 Domestic Violence Protection Orders, with 185 being approved. This is higher than all other districts in South Yorkshire. In 2021 the Domestic Abuse Bill became law, with non-fatal strangulation and post-separation coercive control now being criminal offences.
8. Doncaster Domestic Abuse Hub Statistics:
Between 1st April 2020 and 31st March 2021 1,858 referrals were made to the Doncaster Domestic Abuse Hub. An increase of 18% on the previous year. 1,406 referrals were made to Doncaster Council's Independent Domestic Violence Advocate service which is for high risk victims. This is a 53% increase from the previous year.
9. Doncaster's total Sexual Abuse saw an increase of 11.5% compared to 2020, with a 24.1% increase noted for Other Sexual Offences. This is in contrast to the district, which saw an 11.4% decrease in overall Sexual Abuse and a 5.1% decrease in Other Sexual Offences.
10. Our 4 priorities are:
 - Support and keep victims, survivors and families safe
 - Prevent and ultimately end domestic abuse
 - Hold abusers to account
 - Leadership, governance and quality assurance
11. Progress to date:
 - Domestic abuse strategic board working well with good representation
 - Domestic abuse strategy produced and launched
 - Domestic abuse performance management framework in place
 - Domestic abuse quality assurance management in place
 - Domestic abuse action plan in place with many actions already complete or on course for completion by 31st March 2022
 - Domestic and sexual abuse theme group is working well with good representation
 - Work on the sexual abuse strategy is awaiting a sexual abuse strategic lead

Reducing anti-social behaviour

12. 2021 saw a decrease in Force-wide Anti-Social Behaviour Incidents. Doncaster decreased by 22.6%, larger than the Force's 20.9% decrease. The highest increase 27.7% was noted in February 2021 compared to February 2020, the ASB categories that saw the highest increase were Prostitution, Off Road Bike, and Begging/Vagrancy.
13. The highest increase 44.8% was noted in May 2021 compared to May 2020, the ASB categories that saw the highest increase were Litter/Drugs Trappings, Noise, and Nuisance Neighbour. The increase in these incidents could reflect that in May 2020 the district was still under lockdown with people restricted within their locality, unlike in May 2021. The impact of Coronavirus restrictions temporarily changed the types of ASB being committed. Since mid-2021, types of ASB are starting to revert to pre-March 2020 volumes.
14. The strategic vision of the Anti-Social Behaviour Theme Group is to prevent and resolve ASB as early as possible, using enforcement measures where preventative interventions have failed. Through promoting positive citizenship, we aim to prevent, tackle and reduce ASB.
15. Key Achievements and Future Priorities:
 - To continue to refresh areas of focus on a quarterly basis. 2021 saw the addition of a locality priority for the first time.
 - Build on the success of the thematic sub group 'Balby Fire Starters' with detailed use of partner data.
 - Continue to secure funding in 2022 for initiatives following the successful bid from Safer Streets resulting in additional 57 cameras in Hexthorpe.
 - Following on from the successful campaign via Edulog in schools during lockdown, continue to enhance ASB reporting via social media platforms.
 - Enhance our collective understanding of the overwhelming amount of ASB qualifier data through personal presentation at theme group by a qualified analyst.
 - Review existing reporting mechanisms and implement a Rapid Improvement Plan to increase public confidence in reporting anti-social behaviour and communicating the effectiveness of our actions.
 - Using the locality approach, develop an improved partnership response to anti-social behaviour ensuring we build effective relationships, understand clearly the experience of victims and show we have followed through with an effective outcome.

Reducing crime and re-offending

16. Reported crime increased across the majority of 2021. However, increases in 2021 from March to July and November to December are limited (UK placed under national lockdown) as all months in these periods have noted an increase in crime compared to 2020, with the highest increase +22.0% noted in May. The opposite is true in January to February, which saw a significant decrease. In this period the district was under lockdown or tier restrictions in 2021 but not 2020. The exception to this was August to October which saw an overall increase, in these months the district was not under lockdown or tier restrictions in 2021 or in 2020.
17. Doncaster equates for 26.6% of SYP's total recorded crime, it is only exceeded by offending within Sheffield (38.4% of SYP overall crime). Community Integration Teams have been formalised to support high frequency offenders and other cohorts of offenders once they are released from prison.

18.Reducing crime, the fear of crime and re-offending are inextricably linked. Representatives from many agencies including the Council, Police, Probation Service, business sector and the voluntary/community sector work collectively to tackle the root causes of crime and reoffending. This collective effort will contribute to reducing the fear of crime and the impact in our communities.

19.Priorities:

- To further reduce the reoffending rate and average number of reoffending offences.
- Work closely with key partners to improve the public experience of reporting crime.
- To further reduce the rates of Serious Acquisitive Crime across the borough through targeted interventions in high crime areas.
- Implement the new National Integrated Offender Management (IOM) strategy for managing the most prolific offenders in our community.
- Review the governments national crime plan and develop implementation priorities for Doncaster.
- Develop our pathways to support transition from the youth offending teams into probation services for those identified as prolific offenders.
- Effective management of first-time entrants into the criminal justice system to ensure low levels are maintained.

Tackling serious and organised crime

20.The number of offences associated to an active OCG decreased by 31.3% compared to 2020. These offences are where an OCG member or associate is either a victim / suspect / witness or involved party in the offence.

National and Local Context:

21.Serious and organised crime affects more UK citizens, more often, than any other national security threat and leads to more deaths in the UK each year than all other security threats combined. Costs the UK at least £37 billion annually and has a corrosive impact on society. A large amount of serious and organised crime remains hidden or underreported, meaning the true scale is likely to be greater than we currently know. Criminals prey on the most vulnerable in society, including young children, and their abuse can have a devastating, life-long effect on their victims.

22.Each Organised Criminal Group (OCG) in Doncaster is mapped and Partners work together using a '4 P' plan to disrupt and target individual groups. We share a great deal of intelligence and the sensitive work of the Police we cannot share until it is appropriate and safe to do so.

23.Future Priorities

- Identify and safeguard vulnerable adults & children exploited by OCGs.
- Tackle child sexual exploitation, especially where there is clear organised criminality.
- Protect communities from cyber enabled crime such as fraud.
- Improve how we analyse and exploit the intelligence gathered to enhance our understanding of the threat and grow the number of timely opportunities to disrupt SOC.
- To lead, task and coordinate the partnership response against agreed priority threats, ensuring the right resources are targeted where they will have the greatest impact.

- To operate proactively, undertaking the highest level of disruption to reduce the impact and threat of organised crime to our communities.
- Use local regulation and licensing and powers to disrupt OCGs.
- Build closer links with locality teams to improve intelligence and the sharing of information.
- Tackling the growth in cannabis cultivations which are linked to organised crime, which are impacting on vulnerable communities.
- Improve communication, providing the public with clear, accurate and up to date information about what the partnership is doing to tackle serious and organised crime and create mechanisms to encourage confidence in providing information.

Reducing substance and alcohol misuse

24. There has been a 6.8% decrease in total drug offences during 2021 compared to 2020.
25. Substance and alcohol misuse impacts on all of the key priorities within the Community Safety Strategy. The multi- agency professionals within the theme group tackle the health and crime impacts of substance misuse through the development and performance management of an integrated substance misuse plan for the Partnership.
26. The Group has a number of strategic priorities as detailed below:
- *Increase the number of people choosing not to misuse drugs and/or alcohol:* delivery dependent on issues arising, has included the Rethink your Drink campaign, prescribed pain medication/opioids campaign and GP pathway, Nitrous Oxide campaign.
 - *Reduce the number of children, young people and families affected by drug and/or alcohol misuse:* Multi agency working group and action plan in place, focusing on parental alcohol misuse. Pilot delivery of Aspire Parenting Support Team.
 - *Reduce the number of people who experience crime and disorder related to the misuse of drugs and/ or alcohol:* Taxi Marshall initiative over the Christmas period in the town centre.
 - *High prevalence of people using drugs and drinking alcohol at harmful and hazardous levels with significant health and crime impacts on individuals, families and communities:* Pilot delivery of Aspire Alcohol Early Interventions team. There has been a 200% increase in alcohol referrals during the pandemic and unmet need has reduced for alcohol from 90% to 83%, as a result of the Alcohol early Interventions initiative.
 - *Piloting of a range of short-term funding streams:* (inpatient detoxification, criminal justice treatment services, family/ parental interventions and early interventions for alcohol) in order to evaluate effectiveness and develop an improved delivery model for Doncaster treatment and care.

Reducing violence and violent crime

27. Violence Against Person (VAP) offences saw an increase of 9.5% compared to 2020, with increases of both in Violence with Injury and Violence without Injury offences. VAP offences that were tagged with a DV indicator saw an increase by 2.7% compared to 2020.
28. The South Yorkshire Violence Reduction Unit (SYVRU) continues to support the Safer Stronger Doncaster Partnership to deliver a Public Health approach to reducing violence. Violence Reduction is an identified priority within the Community Safety Strategy, supported by a newly introduced Violence Reduction Strategic Theme Group.

29. The Doncaster Local Area Action Plan (DLAAP) was developed with the support of the South Yorkshire Violence Reduction Unit (SYVRU) and updated to include areas of work that did not fall within other thematic groups.

Violence Against Women Girls:

30. In July 2021 the Government released its strategy outlining the key themes and areas to tackle violence against women and girls (VAW&Gs). The Office of the Police and Crime Commissioner (OPCC) and the South Yorkshire Violence Reduction Unit (SYVRU) currently leads the multi-agency response to this agenda.
31. In November, a round table partnership event was held for statutory partners to begin the development of a South Yorkshire response in the form of a Partnership strategy. Further events are planned for early 2022. The strategy will look at addressing criminal behaviour, improving feelings of safety and changing the attitudes that perpetuate violence and harassment against women and girls.
32. A South Yorkshire wide resident survey will be commissioned to capture the voices of people from all backgrounds and cultures. Work is currently ongoing to establish a campaign which will tackle perpetrator behaviour – this is intended for launch in early 2022.

Police Resources and demands

33. Tackling Anti-Social Behaviour and the Localities Model:

- Local solutions – strong connections are established to assist in the management of anti-social behaviour through the Localities Model.
- Locality Plans and the SSDP – Community Safety is a priority in each locality area. The Localities Model will continue to complement and support the delivery of the Community Safety Strategy priorities through an early intervention and prevention approach.
- Vulnerability Hub – this Hub co-ordinates the multi-agency management of complex cases / places.
- Governance \ Members - strengthened Ward Member meetings and Locality Lead Member arrangements to enable Elected Members to feed in \ receive information about community safety issues locally and at a locality level.
- Governance \ SSDP – work is ongoing to further establish the links between the localities agenda and the SSDP.
- South Yorkshire Police will shortly introduce a 4th Neighbourhood Inspector to complement the existing 3 Inspectors. This will allow police teams to work continuously with the Localities Model and provide greater focus in key areas. The post will be filled in January 2022 and will be supported by staff within the existing Neighbourhood staffing numbers but there is a commitment to increase overall numbers over the next 12 months.

34. Tackling Serious and Organised Crime:

- Organised Criminal Groups (OCGs) are principally managed by Police Fortify Teams supported by Neighbourhood Teams.
- In the last 6 months they have executed 37 warrants in relation to organised crime.
- Recovered £240k in cash, 1150 cannabis plants and 40kg of cannabis.
- 3 kg of cocaine as well as 3 firearms.

- The team has also secured 5 Gang Injunctions against mapped gang members that are in place until February 2023.
- With a significant prison estate in the Borough, South Yorkshire Police have an established Prison Crime Unit and an Anti-Corruption Team dealing with organised criminality in prisons.
- There have been 84 investigations in the last 6 months.
- These have led to additional sentences totalling 16 years and 3 months.

35. Communication / Reporting (101 system):

- Calls to Force Control Room on the 999 system are routinely answered immediately with no adverse feedback from the public.
- Public perception is that there are significant delays on the 101 system.

36. 101 calls into Switchboard:

- 101 calls connect to the SYP greeting before being connected to Switchboard which takes approx. 70 seconds (referred to as the 'threshold').
- The average wait time after they have listened to the SYP greeting (after threshold) has been 14 seconds.
- 1% of callers abandoned without connecting to Switchboard and on average, waited 42 seconds before abandoning.

37. 101 calls into Complaint Response Unit (CRU):

- The average wait time is currently 11 minutes 23 seconds.
- 18% of callers abandoned without speaking to CRU and waited on average 11 minutes 23 seconds before abandoning.

Anticipate Funding – update and results

38. Anticipate Funding is made up of contributions from the Communities Service and its partners, totalling £13k per annum – this is shared equally between the 4 geographical areas, giving each locality an allocation of £3250. Funding is used specifically for events that offer value for money and are inclusive. The third sector delivers many of these activities.

39. The specifics around the types of events that the funding must be used for is decided at a local level between the Communities Management Teams and Local Policing Teams, in response to trends of crime or anti-social behaviour in that area and any targeted activity required to address the issues.

40. Interventions vary from area to area. Considerations regarding the types of activities delivered include focused attention on those individuals previously involved in criminality and those that have Acceptable Behaviour Contracts in place. Targeted visits take place to prominent individuals to prevent repeat issues and signpost to support services and positive diversionary activities.

41. A series of multi-agency planning meetings are held in the run up to Anticipate to develop an action plan to include the communications approach, license checks and ensure cross referencing is in place with key agencies.

42. The planning meetings also ensure that a full picture of activities is available to maximise co-ordination and avoid duplication. Multi-agency evaluation meetings take place after the events to discuss what has worked well and explore any further strategies that may be required for the following year.

Performance Overview for 2021:

43. ASB which may be linked to 'Dark Nights' (due to it being recorded between 1700-0300) has notably reduced this year. There were 903 incidents in 2019, 1127 in 2020 and 801 in 2021 (-326 incidents). Fireworks complaints have notably reduced, from 488 last year to 282 this year. This may be due to Bonfire Night taking place on a rain-free night, meaning most will have been used on that day or across the weekend, when they were expected to be used.
44. Crime which may be linked to 'Dark Nights' appears relatively static; 1022 offences in 2019, 1079 offences in 2020 and 1041 offences in 2021. Arson offences have reduced from 54 last year to 24 this year. Criminal Damage has slightly reduced, from 370 to 345. Of note is a reduction in Public Order offences, which have reduced from 156 to 97. As opposed to previous years, 2021 has not seen widespread media coverage of 'Dark Nights' related ASB or Arson in South Yorkshire.

OPTIONS CONSIDERED

45. There are no specific options to consider, the report is for update and discussion.

REASONS FOR RECOMMENDED OPTION

46. The report is for update and discussion.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

	Outcomes	Implications
	Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future; Better access to good fulfilling work Doncaster businesses are supported to flourish; Inward Investment.	The SSDP priorities within the Community Safety Strategy, particularly those of reducing crime (including serious and organised crime), anti-social behaviour and re-offending will help support the economy and businesses within the Borough to flourish and attract new investment.
	Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time; The town centres are the beating heart of Doncaster; More people can live in a good quality, affordable home; Healthy and Vibrant Communities through Physical Activity and Sport; Everyone takes responsibility for keeping Doncaster Clean; Building on our cultural, artistic and sporting heritage.	It is important that residents feel safe within Communities and key areas such as the Town Centre. Residents who feel part of vibrant communities are more likely to enjoy spending living and spending time in these areas.

	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling; Every child has life-changing learning experiences within and beyond school. Many more great teachers work in Doncaster Schools that are good or better. Learning in Doncaster prepares young people for the world of work.</p>	<p>The Partnership works closely with the Doncaster Youth Council in respect of Community Safety campaigns and initiatives to provide greater engagement and experience.</p>
	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents; Children have the best start in life. Vulnerable families and individuals have support from someone they trust. Older people can live well and independently in their own homes.</p>	<p>Delivery of the SSDP Community Safety priorities contributes to the improved safeguarding of all residents. Many of our priorities have a direct impact on families and vulnerable individuals.</p>
	<p>Connected Council: A modern, efficient and flexible workforce. Modern, accessible customer interactions. Operating within our resources and delivering value for money. A co-ordinated, whole person, whole life focus on the needs and aspirations of residents. Building community and self-reliance by connecting community assets and strengths. Working with our partners and residents to provide effective leadership and governance.</p>	<p>The services provided as outlined within the Community Safety Strategy are reviewed to ensure they are efficient, effective and deliver value for money. This includes working in Partnership with other agencies to tackle cross cutting issues in a co-ordinated way. The Safer Stronger Doncaster Partnership provides strong and effective leadership to the Partnership agenda through effective governance.</p>

RISKS AND ASSUMPTIONS

47. Robust performance management arrangements ensure that priorities are achieved, and good quality services are delivered to the residents of Doncaster.

LEGAL IMPLICATIONS (SRF Date: 11.01.22)

48. There no specific legal implications arising from this report. Specific advice can be provided on any questions raised by the panel.

FINANCIAL IMPLICATIONS (C.S Date: 12.01.22)

49. There are no financial implications arising directly from this report.

HUMAN RESOURCES IMPLICATIONS (SB 14.01.2022:)

50. There are no HR implications associated with this report.

TECHNOLOGY IMPLICATIONS (PW Date: 11/01/22)

51. There are no direct technology implications at this time. However, any requirement for new, enhanced or replacement technology to support the delivery of the priorities outlined in the report must follow the agreed technology governance processes for the Council and partners.

HEALTH IMPLICATIONS (HC 12/01/22)

52. This report should provide assurance to decision makers that there will be positive impacts on health and wellbeing for the Doncaster population, as there are complex inter-relationships between crime and disorder, deprivation and overall health and wellbeing of individuals, families and communities.

EQUALITY IMPLICATIONS

53. There is a wide range of information concerning the victims and perpetrators of crimes in Doncaster that underpin the data presented in this report. Specific groups and characteristics are more prevalent in specific crime types, examples include more women being victims of domestic abuse than men and significantly more men are accused of a crime than women.
54. This information is mainly held on age, gender and ethnicity and although some of this information is sensitive in nature, the detail can be used to support decisions and the impact they may have on particular groups.
55. A Due Regard Statement has been produced to support the new Community Safety Strategy 2022-25, which details further information in respect of criminality and its impact upon protected characteristics.

CONSULTATION

56. This report has significant implications in terms of the following:

Procurement		Crime & Disorder	x
Human Resources		Human Rights & Equalities	
Buildings, Land and Occupiers		Environment & Sustainability	
ICT		Capital Programme	

BACKGROUND PAPERS

- Presentation from Safer Communities and South Yorkshire Police.
- Glossary of acronyms and abbreviations (attached to this report).

ACRONYMS LIST

SSDP	Safer Stronger Doncaster Partnership
ASB	Anti Social Behaviour
SOC	Serious Organised Crime
IOM	Integrated Offender Management
SAC	Serious Acquisitive Crime
OCG	Organised Criminal Group
SYVRU	South Yorkshire Violence Reduction Unit
DLAAP	Doncaster Local Area Action Plan
VAWG	Violence Against Women and Girls
OPCC	Office of the Police and Crime Commissioner
SYP	South Yorkshire Police
CRU	Complaints Response Unit
NPS	National Probation Service
CRC	Community Rehabilitation Company
VAP	Violence Against the Person

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